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TAGS: JO MARR PREL

SUBJECT: SCENESETTER FOR THE CONUS VISIT OF GENERAL KHALID SARAYREH COMMANDER OF THE JORDANIAN ARMED FORCES

Classified By: CLASSIFIED BY: AMBASSADOR DAVID HALE FOR REASONS
1.4 (B AND D)

THIS MESSAGE IS SECRET NOFORN

11. (S) GENERAL KHALID JAMIL SARAYREH WILL VISIT THE UNITED STATES AT THE INVITATION OF GENERAL PETER PACE, CJCS, 15-24 JUN 2006 UNDER THE COUNTERPARTS' VISIT PROGRAM. JORDAN REMAINS ONE OF OUR STRONGEST SUPPORTERS FOR ALL ASPECTS OF REGIONAL ENGAGEMENT. THIS VISIT WILL ALLOW US TO FURTHER ENHANCE JORDAN'S UNDERSTANDING OF U.S. DEFENSE AND SECURITY INSTITUTIONS AND CURRENT INITIATIVES IN ORDER TO INCREASE POTENTIAL AREAS OF COOPERATION AND TO SUPPORT OUR JOINT STRATEGIC GOALS IN THIS VOLATILE REGION. IT WILL ALSO ALLOW US TO REITERATE TO THE JORDANIANS OUR CONTINUED COMMITMENT TO OUR JOINT EFFORTS TO COMBAT TERRORISM AND MAINTAIN REGIONAL STABILITY.

12. (S) GENERAL SARAYREH IS AN ARMOR OFFICER WHO ASSUMED DUTY AS THE CHAIRMAN AND AS THE ARMY CHIEF OF STAFF IN MARCH 2002 AFTER SERVING AS THE VICE CHAIRMAN. HE IS A STRONG ADVOCATE FOR U.S.-JORDANIAN RELATIONS AND HAS THE TRUST AND CONFIDENCE OF KING ABDULLAH II. HE IS TENTATIVELY SCHEDULED TO MEET WITH GENERAL PETER PACE IN WASHINGTON D.C. AS WELL AS WITH SECURITY REPRESENTATIVES AT SAN DIEGO ABOUT PORT SECURITY, WITH COLORADO STATE OFFICIALS AND AIR NATIONAL GUARD PERSONNEL IN COLORADO FOR STATE PARTNERSHIP PROGRAM CONSULTATIONS, AND WITH MILITARY OFFICIALS AT NORTHCOM, NORAD, USCENTCOM AND USARCENT.

THE U.S.-JORDANIAN RELATIONSHIP

13. (S) ON NOVEMBER 24, 2005, THE KING NAMED A NEW PRIME MINISTER, DIPLOMAT AND MILITARY VETERAN MAROUF BAKHIT, TO FORM A CABINET TO SUCCEED THE EIGHT MONTH-OLD GOVERNMENT OF FORMER PM ADNAN BADRAN. THIS GOVERNMENT CHANGE HAD BEEN PLANNED PRIOR TO THE NOVEMBER 9 AMMAN HOTEL BOMBINGS. ON DECEMBER 21, PARLIAMENT VOTED CONFIDENCE IN BAKHIT'S CABINET BY A COMMANDING MAJORITY VOTE OF 86-20. THE KING INSTRUCTED THE GOVERNMENT TO PURSUE THREE BROAD PRIORITIES: A) TIGHTEN COUNTERTERRORISM EFFORTS WHILE PROTECTING HUMAN RIGHTS; B) ACCELERATE POLITICAL REFORMS TO INCLUDE A NEW ELECTION LAW AIMED AT CREATING A MORE REPRESENTATIVE PARLIAMENT; AND C) ALLEVIATE POVERTY AND UNEMPLOYMENT. OVER THE PAST TWO MONTHS THE PUBLIC'S ATTENTION HAS FOCUSED ON RECENT CUTS IN FUEL SUBSIDIES, AND THE GOJ'S

COMPENSATION SCHEME TO HELP THE POOR ADJUST TO THE HIGHER PRICES. THE FORMATION OF A PALESTINIAN HAMAS GOVERNMENT, , AND THE GOJ'S ANNOUNCEMENT THAT IT HAD DISCOVERED HAMAS WEAPONS IN JORDAN AND HAD ARRESTED HAMAS OPERATIVES PLANNING TERROR ATTACKS IN THE COUNTRY, HAVE ALSO BEEN LEAD STORIES, AS HAS THE BROADER ISSUE OF THE POLITICAL DEADLOCK WITHIN THE PALESTINIAN AUTHORITY AND THE ECONOMIC ISOLATION OF THE HAMAS-LED PA BY THE INTERNATIONAL COMMUNITY AND THE RESULTING CONSEQUENCES. IRANIAN DEFIANCE OF THE INTERNATIONAL COMMUNITY AND SPECULATION OF POSSIBLE U.S.-IRANIAN CONFLICT ARE ALSO MAJOR THEMES.

14. (S) THE GOVERNMENT OF JORDAN PLAYS A KEY ROLE IN SOME OF THE TOP NATIONAL PRIORITIES OF THE UNITED STATES.

- (S) JORDAN IS ONE OF OUR MOST IMPORTANT PARTNERS IN THE WAR AGAINST TERRORISM. THE JORDANIAN AND U.S. SECURITY SERVICES HAVE EXCELLENT COLLABORATIVE RELATIONS. THIS RELATIONSHIP HAS BEEN FURTHER STRENGTHENED IN THE AFTERMATH OF THE SUICIDE BOMBING ATTACKS AT THREE HOTELS IN AMMAN ON 9 NOVEMBER 2005. SOME HERE CALL THE ATTACKS "JORDAN'S 9-11." JORDAN'S POPULATION UNITED BEHIND THE KING'S STRONG CONDEMNATION OF THE ATTACKS AND HIS INTENT TO STRIKE BACK. PUBLIC OPINION SHIFTED DRAMATICALLY AGAINST UBL AND ZARQAWI, WHO PREVIOUSLY ENJOYED FAVORABLE RATINGS, THOUGH PUBLIC OPINION REMAINS OPPOSED TO U.S. ACTIONS IN IRAQ. THIS MAY GIVE THE GOJ INCREASED LEVERAGE IN GAINING INTERNAL PUBLIC SUPPORT FOR SECURITY MEASURES. IT DOES NOT, HOWEVER, INDICATE A CHANGE IN PUBLIC OPINION DISAPPROVAL OF U.S. POLICY IN THE REGION. SINCE THE BOMBINGS, SECURITY

INCREASED DRAMATICALLY AT PUBLIC FACILITIES SUCH AS SHOPPING CENTERS, BANKS, HOTELS, AND GOVERNMENT BUILDINGS.

- (S) JORDAN PROVIDED CONCRETE LOGISTICAL AND POLITICAL SUPPORT IN THE RUN-UP TO OPERATION IRAQI FREEDOM (OIF), AND CONTINUES TO HOST TRAINING FOR IRAQI POLICE, CENTRAL BANK EXPERTS, AND OTHER GOVERNMENT PERSONNEL. JORDAN'S PROXIMITY TO IRAQ, REASONABLE TRAVEL COSTS, AND EXPERIENCED TRAINERS MAKE IT A NATURAL CHOICE FOR TRAINING PROGRAMS CONDUCTED OUTSIDE IRAQ. THE USG INVESTED A GREAT DEAL IN FACILITIES AT A TIME WHEN THE U.S. HAD FEW OPTIONS TO INITIATE TRAINING RAPIDLY. CONTINUED USE OF THESE FACILITIES WILL MINIMIZE THE PER-HEAD COST OF THE TRAINING. EXPOSING IRAQI TRAINEES TO AN ARAB MODEL OF POLICING AND SECURITY THAT IS MARKEDLY DIFFERENT FROM THE SADDAMIST STYLE WILL REINFORCE IN A PRACTICAL WAY A CRITICAL RELATIONSHIP BETWEEN IRAQ AND A COUNTRY THAT IS BOTH AN ARAB ALLY AND NEIGHBOR. THE KING AND OTHER JORDANIAN LEADERS ARE VERY EAGER FOR U.S. ASSISTANCE IN FACILITATING THE JORDANIAN-IRAQI RELATIONSHIP. THEY ARE INTERESTED IN PROVIDING ADDITIONAL TRAINING FOR IRAQIS AND IN BRINGING MORE IRAQI LEADERS TO JORDAN TO BUILD RELATIONSHIPS AND SHOW IRAQIS FIRST HAND HOW MUCH JORDAN IS DOING TO PROMOTE IRAQI SECURITY. THE KING'S PUBLIC STATEMENTS IN SUPPORT OF THE LAST MINUTE AMENDMENTS TO THE IRAQI CONSTITUTION, AND HIS REPEATED ENCOURAGEMENT TO ALL SECTORS OF IRAQI SOCIETY TO PARTICIPATE IN THE IRAQI POLITICAL PROCESS, WERE SOME OF THE IMPORTANT VISIBLE STEPS IN JORDAN'S POLITICAL SUPPORT FOR IRAQ, AS WAS HIS PUBLIC CONGRATULATIONS UPON THE FORMATION OF THE MALIKI GOVERNMENT.

- (S) KING ABDULLAH AND THE GOJ HAVE WORKED SINCE THE END OF OIF TO REESTABLISH TIES WITH THE IRAQI GOVERNMENT AND EMERGING IRAQI INSTITUTIONS. IN THE FIRST VISIT OF A SENIOR ARAB OFFICIAL TO IRAQ SINCE THE FALL OF SADDAM, THEN-JORDANIAN PM ADNAN BADRAN, ACCCOMPANIED BY FOUR OTHER CABINET MINISTERS, MET IN BAGHDAD SEPTEMBER 10, 2005 WITH IRAQI VICE PRESIDENT

ABDEL ABDUL MEHDI AND PRIME MINISTER IBRAHIM JAAFARI. ON OCTOBER 27-28, 2005, FORMER IRAQI PRIME MINISTER IBRAHIM JAAFARI MET WITH KING ABDULLAH AND SENIOR GOJ OFFICIALS IN AMMAN. ADDITIONAL SENIOR LEVEL VISITS ARE POSSIBLE IN THE NEAR FUTURE. IN EARLY DECEMBER, JORDANIAN PRIME MINISTER MAROUF BAKHIT CALLED FOR INCREASED COOPERATION WITH IRAQ, INCLUDING THE EXCHANGE OF INFORMATION TO COMBAT TERRORISM. KING ABDULLAH WAS THE FIRST ARAB HEAD OF STATE TO CONDEMN THE 22 FEBRUARY MOSQUE BOMBING IN SAMARRA; HE HAS PRIVATELY USED HIS GOOD RELATIONS WITH IRAQI SUNNI TRIBAL LEADERS TO ENCOURAGE THEM TO REJECT VIOLENCE AND TO FULLY ENGAGE IN THE POLITICAL PROCES

IS. THE GOVERNMENT OF JORDAN SUPPORTED A PLANNED CONFERENCE IN AMMAN IN MAY 2006 OF IRAQI RELIGIOUS AND TRIBAL FIGURES, AS WELL AS SOME MUSLIM RELIGIOUS SCHOLARS FROM OTHER COUNTRIES, TO HELP END SECTARIAN CONFLICT IN IRAQ AND TO REJECT RELIGIOUSLY-MOTIVATED VIOLENCE. THE CONFERENCE WAS CALLED OFF AT THE LAST MINUTE, HOWEVER, AS IT CONFLICTED WITH THE FINAL DAYS OF NEGOTIATIONS TO FORM A NEW IRAQI GOVERNMENT. THE CONFERENCE WILL LIKELY BE HELD AT A LATER DATE.

- (S) JORDAN REMAINS AN IMPORTANT, POSITIVE FACTOR IN THE ISRAELI-PALESTINIAN EQUATION. THE GOJ VIEWS ITS 1994 PEACE TREATY WITH ISRAEL AS THE CORNERSTONE OF ITS NATIONAL SECURITY STRATEGY. JORDANIAN MILITARY AND SECURITY SERVICES WORK TOGETHER CLOSELY, THOUGH DISCRETELY. IN APRIL, PA FOREIGN MINISTER ZAHAR PUBLICLY SOUGHT AND SCHEDULED AN OFFICIAL VISIT TO AMMAN. THE GOJ CANCELLED THE VISIT, CITING THE DISCOVERY OF WEAPONS CACHED IN JORDAN BY HAMAS. JORDAN'S ISLAMIC ACTION FRONT OFFICIALS PUBLICLY QUESTIONED THE GOJ'S VERSION OF THESE EVENTS; MANY ORDINARY JORDANIANS - ESPECIALLY WITHIN THE PALESTINIAN-JORDANIAN MAJORITY - BLAME U.S. PRESSURE FOR THE VISIT'S CANCELLATION. KING ABDULLAH CONTINUES TO SUPPORT THE U.S. STRATEGY OF ISOLATING THE HAMAS ELEMENTS OF THE PA. HE ALSO BELIEVES

ROBUST ASSISTANCE TO ABU MAZEN AND HIS INSTITUTIONS IS A NECESSARY PIECE OF THE EQUATION.

- (S) JORDANIAN OFFICIALS SHARE OUR CONCERN ABOUT IRAN AS A THREAT IN IRAQ AND THROUGHOUT THE REGION. THEY ADVOCATE MULTI-TIERED RESPONSES THAT "CUT THE TENTACLES" OF THE IRANIAN OCTOPUS WHICH HAS EXTENDED INTO IRAQ, SYRIA, LEBANON, THE PALESTINIAN TERRITORIES AND WITH THEIR NUCLEAR PROGRAM. UNCERTAINTY ABOUT THE U.S. GAME PLAN ON IRAN REMAINS A SOURCE OF SOME ANXIETY HERE. THE GREATER CLARITY WE CAN OFFER TO THE JORDANIANS, THE EASIER IT WILL BE FOR THEM TO POSITION THEMSELVES INTO A SUPPORTIVE ROLE, AND TO ENCOURAGE OTHERS IN THE REGION TO DO LIKEWISE. WE ANTICIPATE GEN SARAYREH WILL RAISE IRAN AT EVERY OPPORTUNITY. KING ABDULLAH IS CONSULTING GULF COOPERATIVE COUNTRY LEADERS TO DEFINE A NEW COMMON STRATEGY TO COUNTER WHAT HE VIEWS AS AN UNACCEPTABLE IRANIAN BID FOR REGIONAL DOMINANCE.

- (S) JORDAN ALSO SHARES OUR CONCERN ABOUT SYRIA, AND SUPPORTS OUR POLICY AND INTERNATIONAL EFFORTS TO FOCUS PRESSURE ON SYRIA TO CHANGE ITS BEHAVIOR. THEY IDENTIFY PRESSURE ON SYRIA AND HEZBOLLAH AS A WAY TO REDUCE IRANIAN INFLUENCE IN THE REGION. AT THE SAME TIME, THERE IS GOJ CONCERN ABOUT STABILITY IN SYRIA, AND ABOUT THE SYRIAN REGIME'S REPEATED MIS-STEPES IN REACTION TO EVENTS. RECENT PEJORATIVE STATEMENTS ABOUT JORDAN ATTRIBUTED TO SYRIAN PRESIDENT BASHAR AL-ASAD RECEIVED WIDE COVERAGE IN JORDANIAN MEDIA, AND HAVE FURTHER STRAINED SYRIAN-JORDANIAN TIES.

- (S) JORDAN WAS ONE OF THE ARAB WORLD'S PIONEERS IN ECONOMIC AND SOCIAL REFORM; A DIVERSE GROUP OF PERSONALITIES APPOINTED BY THE KING FORMULATED THE NATIONAL AGENDA IN LATE 2005, A COMPREHENSIVE 10-YEAR PROGRAM FOR POLITICAL AND ECONOMIC REFORM.

JORDAN'S PARLIAMENT, DOMINATED BY EAST-BANK TRADITIONALISTS, IS LIKELY TO CONTINUE ITS RESISTANCE TO POLITICAL CHANGE, HOWEVER. THE POWERFUL EAST BANK MINORITY HERE VIEWS WITH GREAT SUSPICION ANY STEP WHICH MIGHT GIVE UNDER-REPRESENTED JORDANIAN-PALESTINIANS A DOMINANT POLITICAL POSITION.

15. (SBU) THE VERY CLOSE RELATIONSHIP BETWEEN THE U.S. AND JORDANIAN GOVERNMENTS IS NOT REFLECTED IN JORDANIAN POPULAR OPINION. AMERICAN FOREIGN POLICY, ESPECIALLY ON THE PALESTINIAN ISSUE AND ON IRAQ, IS PERCEIVED AS NEGATIVELY AMONG ORDINARY JORDANIANS AS IT IS IN THE REST OF THE REGION. AFTER ISRAEL'S DISENGAGEMENT FROM GAZA, PUBLIC OPINION TOWARD U.S. POLICY BRIEFLY IMPROVED SLIGHTLY, BUT THE MAJORITY STILL DISAPPROVES STRONGLY. THE AFTERMATH OF THE JERICHO PRISON STANDOFF AFTER THE WITHDRAWAL OF THE JERICHO MONITORING MISSION (JMM) - AND THE RESULTING HUMILIATING SPECTACLE OF PALESTINIAN SECURITY FORCES BEING MARCHED OUT STRIPPED BY THE IDF - HAS CAUSED BITTERNESS AMONG JORDANIANS, AND LIKELY BRINGS TO MIND THE TROUBLING IMAGES OF ABU GHRAIB FOR MANY IN JORDAN, REINFORCING A SENSE OF ARAB HUMILIATION. RECENT EXPOSURE OF THE ALLEGED KILLINGS OF CIVILIANS IN HADITHA ADDS FUEL TO THE ANTI-AMERICAN FEELINGS.

16. (SBU) THE FY 2005 U.S. BUDGET PROVIDED \$204 MILLION IN FOREIGN MILITARY FINANCING (FMF) FOR JORDAN. THE FY 2005 SUPPLEMENTAL PROVIDED \$100 MILLION IN FMF AND \$99 MILLION FOR THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC). IN ADDITION, AT THE END OF JULY 2005, DOD PAID JORDAN \$97 MILLION IN COALITION SUPPORT FUNDS (CSF) TO SETTLE JAF CLAIMS FOR COSTS INCURRED IN CONNECTION WITH OIF AND ITS AFTERMATH. THE FY 2005 BUDGET ALSO INCLUDED \$250 MILLION IN ECONOMIC DEVELOPMENT ASSISTANCE THAT WAS LATER ENHANCED BY A \$100 MILLION SUPPLEMENTAL. DEVELOPMENT ASSISTANCE WAS ROUGHLY SPLIT BETWEEN CASH TRANSFER AND PROJECT ASSISTANCE. THE PROJECT SECTORS RECEIVING THIS ASSISTANCE INCLUDED WATER AND THE ENVIRONMENT, ECONOMIC OPPORTUNITY, AND SOCIAL SECTORS - ENCOMPASSING EDUCATION, HEALTH, AND DEMOCRATIC GOVERNANCE. THE FY06 FMF BUDGET IS NEARLY \$207 MILLION AND JORDAN WILL ALSO RECEIVE \$250 MILLION IN ECONOMIC SUPPORT FUNDS. THE 2006 SUPPLEMENTAL IS BEING STAFFED IN OSD NOW BUT FURTHER FMF ASSISTANCE TO JORDAN FOR THIS YEAR IS NOT EXPECTED.

17. (S) DURING DISCUSSIONS WITH GEN SARAYREH, SOME OF THE ISSUES BELOW MAY ARISE; YOU MAY WISH TO DRAW ON THESE POINTS IN REPLY.

- (C) KING ABDULLAH II CONDUCTED A PRIVATE VISIT TO THE U.S. IN LATE MAY AND SAW THE PRESIDENT AND THE VICE-PRESIDENT. HIS MAIN MESSAGE WAS DIRECTED AT REVIVING THE STALLED MIDDLE EAST ROAD MAP AND WARNING AGAINST UNILATERAL MOVES BY ANY PARTY THAT WOULD INCREASE TENSIONS OR PREJUDICE FINAL STATUS ISSUES. ADDITIONALLY, HE STRESSED JORDAN'S VIEW CONCERNING THE IMPORTANCE OF A TWO STATE SOLUTION TO THE ISRAELI-PALESTINIAN CONFLICT, AS WELL AS THE NEED TO PROVIDE HUMANITARIAN ASSISTANCE TO PALESTINIANS.

- (S) JORDANIAN OFFICIALS, TO INCLUDE SARAYREH'S SENIOR ADVISOR PRINCE FEISAL, HAVE LONG ARTICULATED A POLITICAL, MILITARY AND UNCONVENTIONAL THREAT TO THE REGION FROM IRAN. RECENTLY, PRINCE FEISAL COMMENTED IN TERMS SUGGESTING THAT DETERRING OR DEFEATING THE IRANIAN AIR THREAT COULD PRESENT AN OPPORTUNITY TO JUSTIFY ADDITIONAL ASSISTANCE FOR JORDAN. WE EXPECT GEN SARAYREH WILL RAISE THIS ISSUE TO SOLICIT OR ADVANCE SUPPORT FOR JORDAN. HE MAY ALSO RAISE A PROPOSAL FOR THE USAF TO STORE AMRAAM MISSILES IN JORDAN. ONE IDEA IS TO HAVE THESE WEAPONS AVAILABLE FOR EITHER USAF OR RJAF

USE, BASED ON A POTENTIAL EXTENDED COMBAT AIR PATROL MISSION AGAINST THE IRANIAN THREAT.

- (S/NF) COUNTER-TERRORISM - THE U.S. AND JORDAN CONTINUE EXTENSIVE COOPERATION ON CT AND INTELLIGENCE ISSUES. THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC) IS THE CENTERPIECE OF THAT COOPERATION. A FY 2005 SPECIAL APPROPRIATION OF \$99 MILLION IN SUPPLEMENTAL ASSISTANCE WAS DESIGNATED TO ESTABLISH THE KASOTC. THE GOJ, SOCCENT AND ARMY CORPS OF ENGINEERS (ACOE) ARE MOVING FORWARD WITH PLANS TO MAKE THE KASOTC A STATE OF THE ART FACILITY FOR SOF TRAINING FOR JORDAN, THE U.S. AND OTHER COUNTRIES. ALL OF THE MONEY HAS BEEN RELEASED TO THE ACOE AND IS ON TRACK FOR FULL COMMITMENT BY SEP 2006. THE MAIN FACILITY OF THE KASOTC WILL BE LOCATED IN YAJOUZ, NEAR JORDANIAN SOCOM JUST OUTSIDE AMMAN. A FUTURE COMPLEMENTARY FACILITY FOCUSED ON MARITIME SOF MISSION TRAINING WILL BE LOCATED IN AQABA. ACOE HAS AWARDED THE CONTRACT FOR SITE PREPARATION TO A LOCAL FIRM. CONSTRUCTION OF A PERIMETER FENCE, ADMINISTRATIVE SHELTER AND OTHER SITE INFRASTRUCTURE HAS BEGUN. FUNDING FOR FUTURE OPERATIONS AND MAIN TENANCE, AS WELL AS JAF DESIRES FOR ADDITIONS TO THE FACILITY, REMAIN AS ISSUES IN THIS PROJECT. ADDITIONALLY, JAF SUBMITTED A LETTER OF REQUEST FOR ENVISIONED OUT-YEAR SUPERVISION AND ADMINISTRATION FUNDING IN LATE APRIL 2006. THE NEXT MAJOR HURDLE FOR THE JAF IS TO ESTABLISH THE CONOPS FOR THE ACTUAL SET-UP, OPERATION AND TRAINING EXECUTION FOR THE FACILITY, AS WELL AS A PUBLIC AFFAIRS PLAN FOR THE PROJECT. WHILE JAF HAS ESTABLISHED A COMMITTEE TO ANSWER THIS NEED, THIS CRITICAL PART OF THE PROJECT IS NEEDED NOW, WILL LIKELY REQUIRE CONTRACTED HELP AND REMAINS UNFUNDED. WE WOULD APPRECIATE EMPHASIS OF THIS REQUIREMENT TO GEN SARAYREH.

- (S) SHORTLY AFTER THE THREE SUICIDE BOMBINGS AT HOTELS IN NOVEMBER 2005 THE GOJ SUBMITTED AN EMERGENCY COUNTER-TERRORISM ASSISTANCE REQUEST TO THE U.S. THIS REQUEST WAS PREFACED WITH JORDAN'S POSITION AS A CONTINUING PROMINENT TARGET FOR AL-QAEDA AND ASKED FOR IMMEDIATE ASSISTANCE IN ORDER TO ADDRESS THIS THREAT. THE REQUEST SPECIFICALLY ASKED FOR \$338M USD IN "EMERGENCY FINANCIAL AID AND ASSISTANCE," IN ADDITION TO THAT ALREADY BUDGETED, TO ADDRESS "THE MOST IMMEDIATE AND CRITICAL NEEDS" OF JORDAN. THE DETAILED REQUEST WAS FOR SPECIFIC EQUIPMENT, TRAINING, AND OTHER

ASSISTANCE RELATED TO DETERRENCE, DETECTION, FORCE PROTECTION, CRISIS MANAGEMENT AND RESPONSE, INVESTIGATIVE AND FORENSICS ASSETS, AND DRILLS AND EXERCISES. AN EMBASSY AMMAN INTERAGENCY GROUP SUBSEQUENTLY ASSESSED THAT \$38M OF THE REQUEST REPRESENTS COUNTER-TERRORIST ASSISTANCE WHICH IS TRULY URGENT. MUCH OF THE REMAINING REQUEST, WHILE NECESSARY IN THE EMBASSY'S VIEW, NEEDS TO BE DEALT WITH OVER THE COMING FIVE YEARS. THE MAJORITY OF THE REQUEST RELATES TO NON-MILITARY CAPABILITIES AND EQUIPMENT. JAF OFFICIALS WOULD LIKE TO ENSURE THIS REQUEST DOES NOT NEGATIVELY AFFECT U.S. GRANT MILITARY ASSISTANCE OR SUPPLEMENTAL HELP. AN INITIAL PRE-ASSESSMENT TEAM VISITED JORDAN IN MARCH FOR CONSULTATIONS ON A LOGICAL ROAD AHEAD TO ADDRESS JORDANIAN REQUIREMENTS, AND A LARGE INTERAGENCY TECHNICAL ASSESSMENT TEAM IS CURRENTLY IN COUNTRY TO FOCUS U.S. EFFORTS. ADDITIONALLY, POST IS ADVOCATING FOR A MODEST PORTION OF THE REQUEST TO BE PAID WITH 1206 AUTHORITY MONEY.

- (S) MILITARY COOPERATION - JORDAN-U.S. MILITARY COOPERATION IS BROAD AND DIVERSE. THE JAF LEADERSHIP SENT A VERY STRONG SIGNAL IN TERMS OF

THE IMPORTANCE OF OUR RELATIONSHIP BY REMAINING IN WASHINGTON TO FINISH THE JOINT MILITARY COMMISSION (JMC) DESPITE THE HOTEL SUICIDE ATTACKS IN AMMAN, WHICH OCCURRED DURING THE INITIAL DAY OF JMC MEETINGS IN NOVEMBER 2005. SENIOR JAF LEADERSHIP ARGUES JORDAN NEEDS SECURITY ASSISTANCE FUNDING FOR THE MODERNIZATION THEY REGARD AS NECESSARY TO ADDRESS OUR FUTURE REQUESTS FOR THEIR SUPPORT IN THE REGION, AS WELL AS FOR INCREASING THEIR CONTRIBUTION TO THE GLOBAL WAR ON TERRORISM. 2005 GRANT MILITARY ASSISTANCE FUNDS TOTLED APPROXIMATELY ONE HALF BILLION DOLLARS (SEE PARA 6). MAP JORDAN WILL CONTINUE TO ADVOCATE MUTUALLY BENEFICIAL PROGRAMS, BUT WE CONTINUE TO COUNSEL THE JAF THAT THIS HIGH LEVEL OF FUNDING IS NOT LIKELY TO MATERIALIZE AGAIN SOON. JORDAN SOUGHT ASSURANCES OF CONTINUED OUT-YEAR FINANCING AT THESE LEVELS DURING THE JMC AND MOST RECENTLY AT THE SECURITY ASSISTANCE MID YEAR REVIEW IN APRIL 2006. THE JAF CONTINUES TO ASK FOR ADDITIONAL FUNDING FOR SEVERAL NEW OR EXPANDED PROJECTS WHICH ARE NOT MATCHED TO RESOURCES WITHIN THE EXISTING FIVE YEAR PLAN. THESE INCLUDE A \$180M MULTI-YEAR SIMULATIONS PROGRAM, \$101M OF REMAINING UNFUNDED C4ISR, A \$50M CRISIS MANAGEMENT RESPONSE CENTER, \$55M IN COMMUNICATIONS AND ELECTRONICS WARFARE EQUIPMENT AND \$25M FOR VARIOUS AIR FORCE UPGRADES. SENIOR USG OFFICIALS OFTEN REASSURE THE JAF, THEY CONTINUE TO BE A PRIORITY FOR USG SUPPORT AND MILITARY ASSISTANCE BUT REINFORCE THE BELIEF THEIR FMF BASE LINE WILL REMAIN AT AROUND \$205M. REPEATING THIS REALITY TO GEN SARAYREH WILL ASSIST POST WITH ASSISTANCE EXPECTATION MANAGEMENT.

- (U) JORDANIAN INTERNATIONAL TRAINING - CONTRIBUTING STRONGLY TO U.S. JAF MILITARY COOPERATION IS JORDAN'S ROBUST TRAINING PROGRAM. THE INTERNATIONAL MILITARY EDUCATION AND TRAINING (IMET) PROGRAM, VALUED AT \$3.19M IN 2005 IS THE LARGEST IN THE CENTCOM AOR AND THE SECOND LARGEST IN THE WORLD. AS WITH IMET, JORDAN'S COUNTERTERRORISM FELLOWSHIP PROGRAM (CTFP) PROGRAM, VALUED AT \$1.2M IN 2005, IS THE LARGEST IN THE AOR AND THE SECOND LARGEST IN THE WORLD. JAF IS ALSO AN ACTIVE PARTICIPANT IN THE REGIONAL CENTERS - SENDING NUMEROUS OFFICERS TO SEMINARS AND OTHER PROGRAMS BOTH AT THE MARSHALL CENTER IN GARMISCH, GERMANY AND THE NEAR EAST - SOUTH ASIA (NESA) CENTER AT FORT MCNAIR, VA.

- (S) JAF LEADERSHIP CHANGES - THERE IS A GOOD POSSIBILITY OF SOME MAJOR SHAKE-UPS IN THE JORDANIAN ARMED FORCES THIS SUMMER. SUMMER GENERAL OFFICER PROMOTIONS AND RETIREMENTS USUALLY OCCUR IN THE JUNE TIME FRAME. THE EXTENT AND LEVELS OF PLANNED CHANGES REMAINS UNKNOWN, ALTHOUGH IT IS POSSIBLE THAT THE CHANGES WILL REACH THE HIGHEST LEVELS OF THE JAF. THERE ARE INDICATIONS MAJOR GENERAL HUSSEIN AL-BIIS MAY RELINQUISH COMMAND OF THE RJAF THIS SUMMER.

- (S) ROYAL JORDANIAN LAND FORCES (RJLF) - THE LARGEST PORTION OF THE JAF, THE RJLF HAS ROUGHLY 85,000 MEMBERS. EQUIPPED LARGELY WITH U.S. WEAPONS AND EQUIPMENT, THE RJLF HAS INCREASINGLY BEEN FOCUSED ON INTERNAL DEFENSE AND BORDER ISSUES. SINCE THE JAF BUDGET BARELY SUPPORTS OPERATIONS AND MAINTENANCE, THE JAF RELIES HEAVILY ON U.S. AND OTHER EXTERNAL SUPPORT FOR MODERNIZATION, UPGRADES AND ADDITIONS TO ITS INVENTORY. THE JAF HAS RECENTLY CONDUCTED AN INTERNAL STRATEGIC DEFENSE REVIEW WHICH RECOMMENDED SEVERAL KEY INITIATIVES DESIGNED TO IMPROVE ITS DEFENSE CAPABILITIES. SOME OF THE MORE SIGNIFICANT PROGRAM CHANGES INVOLVE INCREASED INTEGRATION OF FEMALES INTO THE JAF, RIGHT-SIZING OF UNITS, INCREASED EMPHASIS ON THE ESTABLISHMENT OF A SOF AVIATION BRIGADE., INCREASED USE OF SIMULATIONS IN TRAINING AND THE DEVELOPMENT OF A MORE PROFESSIONAL NCO CORPS.

- (S) ROYAL JORDANIAN AIR FORCE (RJAF) - RJAF LEADERSHIP WOULD LIKE TO MODERNIZE AND ENHANCE THE RJAF AIR DEFENSE FIGHTER FORCE WITH A THIRD SQUADRON OF F-16'S AND PHASE OUT ITS MIRAGE F-1 AND U.S. F-5 AIRCRAFT OVER TIME. THEY RECENTLY SIGNED A SECOND LETTER OF INTENT, THIS TIME WITH THE DUTCH AND BELGIANS, TO PURSUE PROCUREMENT OF UP TO 22 F-16 JETS, BOTH SINGLE AND DUAL SEAT MODELS. PRINCE FEISAL HAS MADE COMMENTS TO ASSURE MAP JORDAN THESE LETTERS OF INTENT ARE TO KEEP OPTIONS OPEN, AND EXCESS DEFENSE ARTICLES (EDA) OR DRAWDOWN JETS FROM THE U.S. REMAIN THE PREFERRED OPTION FOR ACQUIRING THE THIRD SQUADRON. THE MAJOR CURRENT PROGRAM IN THE RJAF IS THE F-16 MID LIFE UPGRADE. JAF HAS CONTRACTED WITH A TURKISH FIRM TO COMPLETE THE EXTENSIVE MODIFICATIONS ON THE FIRST SEVERAL AIRCRAFT IN TURKEY. JORDANIAN TECHNICIANS WILL OBSERVE AND PARTICIPATE IN THE WORK AND HOPE TO COMPLETE MANY OF THE LATER CONVERSIONS IN JORDAN. SINCE SUMMER 2005, RJAF LEADERSHIP HAS CONVEYED THEIR CONCERN FOR RESPONSE PLANNING IN THE CASE OF SUICIDE AIRCRAFT ATTACKS IN THE KINGDOM. THEIR CONCERN CENTERS ON THE THREAT OF A SUICIDE ATTACK FROM A HIJACKED PLANE FLYING INTO POPULATED OR SENSITIVE AREAS OF AMMAN, POSSIBLY WITH TOXIC CHEMICALS ABOARD. THE RJAF REQUESTED ASSISTANCE FROM THE U.S. AND U.K. TO COUNTER THIS THREAT. THERE ARE ALSO ROYAL JORDANIAN AIR FORCE CONCERNS ABOUT MARKA AIRPORT'S PHYSICAL SECURITY, ESPECIALLY SINCE THE NOVEMBER HOTEL SUICIDE BOMBINGS. RJAF LEADERS HAVE INTERPRETED A DIRECT THREAT FROM ABU MUSAB AL ZARQAWI (AMZ) TO THEIR BASES DUE TO THEIR SUPPORT TO U.S. OPERATIONS IN IRAQ AND AFGHANISTAN, AND SINCE AMZ WARNED JORDANIANS TO STAY AWAY FROM MILITARY FACILITIES.

- (S) THE ROYAL JORDANIAN NAVY (RJN) - THE RJN IS ENGAGED IN COASTAL BORDER CONTROL AND CONTINUES TO WORK CLOSELY WITH ITS RED SEA NEIGHBORS ISRAEL, EGYPT AND SAUDI ARABIA, TO COMBAT SMUGGLING AND TO ENFORCE MARITIME LAW IN THE GULF OF AQABA. JORDAN RECENTLY FORMALLY JOINED THE PROLIFERATION SECURITY INITIATIVE. THE JAF INSTALLED NEW BORDER OBSERVATION SITES WHICH ENHANCE TECHNICAL MEANS TO MONITOR AND SUPPORT THE LANDWARD CONTROL OF JORDAN'S BORDERS IN THE VICINITY OF AQABA. THE RJN IS COMMITTED AND EXCITED ABOUT THEIR SUCCESS IN CONTINUING TO MODERNIZE AND IMPROVE THEIR PORT OPERATION CAPABILITIES. CURRENTLY THEY ARE IN THE PROCESS OF PURCHASING SHIP-MOUNTED BINOCULARS, SUB SURFACE DETECTION PORT SECURITY SYSTEMS, 300 TON MARINE LIFT, DIVING EQUIPMENT AND DAUNTLESS CLASS PATROL BOATS WITH MOUNTED .50 CALIBER MACHINE GUNS THROUGH FOREIGN MILITARY SALES FUNDING WHICH WILL TREMENDOUSLY UPGRADE THEIR CURRENT CAPABILITIES. THE JAF IS ALSO DEVELOPING A COUNTER-SMUGGLING PLAN. AN INCREASED AMOUNT OF ALLOCATION FOR THE RJN IN THE FIVE YEAR DEFENSE SPENDING PLAN INDICATES THE KING'S CONTINUED SUPPORT FOR RJN PROGRAMS. THE KING ALSO COMMITTED NEARLY \$50M IN NATIONAL FUNDS TO UPGRADE THE NAVAL BASE AT AQABA, WHICH WILL HAVE ITS OFFICIAL PORT OPENING CEREMONY THIS SUMMER. RJN HAS PLACED SIGNIFICANT EFFORT ON PORT SECURITY AND OPERATIONS. THE BASE CONSTRUCTION PROJECT INCLUDES A PIER CAPABLE OF HANDLING TWO U.S. CRUISER-CLASS WARSHIPS OR ONE U.S. JFK CLASS AIRCRAFT CARRIER. EXERCISE-RELATED CONSTRUCTION

(ERC) FUNDS HAVE ALSO BEEN ALLOCATED FOR THE IMPROVEMENT OF THE BASE, INCLUDING A LANDING CRAFT AIR CUSHION (LCAC) RAMP AND AN LCAC STAGING AREA. FUTURE ERC PROJECTS ARE TENTATIVELY PLANNED FOR FY 07 AND LATER ARE A WASH RACK, A LCAC CONTROL TOWER AND POSSIBLY A 100 MAN BARRACKS. THESE IMPROVEMENTS WILL SUPPORT U.S. FORCES DEPLOYED TO JORDAN FOR EXERCISES AND CONTINGENCY ACTIVITIES.

- (S) LISTED BELOW ARE SOME OF THE MORE NOTABLE JORDANIAN TRAINING PROGRAMS FOR IRAQIS, EITHER ONGOING OR CONDUCTED IN THE PAST WITH THE POTENTIAL FOR FUTURE TRAINING:

-- JORDAN INTERNATIONAL POLICE TRAINING CENTER
(MORE THAN 33,000 IRAQI POLICE CADETS TRAINED TO
DATE)
-- NEW IRAQI ARMY TRAINING (1,978 TRAINED BY
JORDANIAN ARMY)
-- IRAQI COUNTER-TERRORISM FORCE (ICTF) TRAINING
(JORDANIAN SPECIAL OPERATIONS COMMAND)
-- TRAINING FOR IRAQI AIR FORCE PILOTS AND CREWS
OF THE IRAQI AIR CORPS (JORDANIAN AIR FORCE).
MULTI-NATIONAL SECURITY TRANSITION COMMAND-IRAQ
(MNSTC-I) RECENTLY EXPRESSED A RENEWED INTEREST IN
CONDUCTING INITIAL PILOT TRAINING FOR IRAQI AIR FORCE
CANDIDATES IN JORDAN. JORDAN WILL LIKELY BE HAPPY TO
PROVIDE THIS TRAINING BUT THE SPECIFICS SHOULD BE
WORKED OUT BETWEEN THE GOJ AND THE IRAQI GOVERNMENT.
-- ADVANCED MILITARY STUDIES FOR IRAQI OFFICERS
(JORDANIAN NATIONAL DEFENSE COLLEGE AND NATIONAL
COMMAND AND STAFF COLLEGE)
-- TRAINING FOR IRAQI AIR TRAFFIC CONTROLLERS AND
AVIATION INSPECTORS (JORDANIAN CIVIL AVIATION
AUTHORITY)
-- TRAINING ON BANK INSPECTIONS AND OPEN-MARKET
OPERATIONS (CENTRAL BANK OF JORDAN)
-- INFORMATION TECHNOLOGY TRAINING PROVIDED TO
SEVERAL IRAQI MINISTRIES (E.G., HEALTH, EDUCATION,
PLANNING)
-- FOOD INSPECTION TRAINING (JORDANIAN FOOD AND
DRUG ADMINISTRATION)
-- TRAINING OF IRAQI NURSES/STAFF NURSES (JORDANIAN
MINISTRY OF HEALTH)
-- CENSUS TRAINING (DEPARTMENT OF STATISTICS)

- (U) IN ADDITION TO THESE GOJ-AFFILIATED PROGRAMS,
THE PRIVATE SECTOR IS ALSO CONDUCTING CONSIDERABLE
TRAINING OF IRAQI PRIVATE SECTOR COUNTERPARTS IN
JORDAN.

- (S) IN ADDITION TO THE CREATION OF THE KASOTC,
JORDANIAN EFFORTS TO TRAIN IRAQI CT FORCES HAVE BEEN
PROFOUND. A TOTAL OF 532 STUDENTS GRADUATED FROM SEVEN
CLASSES. AFTER THE FINAL GRADUATION IN FEBRUARY 2006,
SOCCTC CLOSED DOWN ITS PART OF THIS PROGRAM. WHILE
JORDAN WOULD LIKE TO CONTINUE TO OFFER THIS TRAINING,
FUTURE TARGET AUDIENCES ARE NOT CURRENTLY CLEAR.

- (C) SPECIAL OPERATIONS AVIATION. THE UH-60L MODEL
HELICOPTERS WHICH WILL FORM THE CORE OF THE JORDANIAN
SPECIAL OPERATIONS AIR WING ARE SCHEDULED TO BEGIN
ARRIVING WITH FOUR HELICOPTERS IN JANUARY 2007 AND
FOUR HELICOPTERS IN APRIL 2007. DUE TO A RECENT
STRIKE AT SIKORSKY THERE HAS BEEN A SHORT DELAY IN
THE DELIVERY OF THESE AIRCRAFT. RJAF HAS ALSO
SUBMITTED A REQUEST FOR TWO ADDITIONAL UH60L MODELS
FOR THE ROYAL SQUADRON. THESE AIRCRAFT WILL BE
CONFIGURED THE SAME AS THE SOA AIRCRAFT AND INCLUDE
A VIP SUITE FOR THE KING. THESE ADDITIONAL AIRCRAFT
ARE BEING PURCHASED WITH NATIONAL FUNDS AND WILL BE
DELIVERED IN THE SAME TIME FRAME AS THE OTHER HELICOPTERS.
THE ESTABLISHMENT OF A PROFICIENT AIR ARM FOR JORDANIAN
SOF WILL UNDOUBTEDLY INCREASE THEIR CAPABILITY AND
SHORTEN REACTION TIME. THE JAF CONTINUES TO WORK THE
DETAILS OF ORGANIZING, TRAINING, SUPPORTING AND MANNING
THIS UNIT.

- (S) BORDERS - BORDER CONTROL REMAINS A HIGH LEVEL
CONCERN FOR THE GOJ. JORDAN IS IMPLEMENTING A
BORDER SECURITY PROGRAM WITH U.S. GOVERNMENT
ASSISTANCE. JORDANIAN AUTHORITIES ARE ESPECIALLY
CONCERNED ABOUT THE POROUSNESS OF THEIR BORDERS
WITH SYRIA AND SAUDI ARABIA. CONCERNS WITH THE

SYRIAN BORDER CONTINUE TO SLOW JORDAN'S IMPLEMENTATION
OF THE 1997 OTTAWA TREATY BANNING LANDMINES. UNTIL AN
IMPROVED SENSOR AND COMMUNICATIONS PACKAGE IS FULLY
FUNDED AND DEPLOYED, THE GOJ WILL NEED TO MAINTAIN
INCREASED NUMBERS OF NATIONAL FORCES ALONG ITS BORDERS.
SIGNIFICANT PROBLEMS CONTINUE AT THE TREBIL CROSSING
POINT ON THE IRAQ BORDER IN TERMS OF MAINTAINING THE

FLOW OF TRAFFIC, ILLEGAL ENTRIES, AND CONTROLLING SECURITY. THE GOJ CONTINUES TO LOOK FOR BETTER SECURITY MEASURES AT THE BORDER TO PREVENT INFILTRATION BY FOREIGN MILITANTS. JORDAN SIGNED A LETTER OF OFFER AND ACCEPTANCE FOR THE CURRENT PHASE OF THE BORDER SECURITY PROGRAM IN LATE APRIL 2006. THIS CASE WILL FUND A COMPREHENSIVE REQUIREMENTS' SURVEY FOR JORDAN'S BORDER NEEDS. THIS CASE IS EXPECTED TO BE AMENDED TO INCLUDE ADDITIONAL SENSORS, EQUIPMENT AND TRAINING TO TOTAL NEARLY \$50 MILLION.

- (S) C4ISR - THE COMPLEX AND AMBITIOUS C4ISR PROGRAM WILL GREATLY INCREASE INTEROPERABILITY WITH THE COALITION AND THE EFFECTIVENESS OF JORDANIAN OPERATIONS FROM THE NATIONAL TO THE UNIT LEVEL. THIS PROJECT WILL COST UPWARDS OF \$300M AND CONTINUES TO BE A PRIORITY FOR THE JAF. THE NOTIFICATION PACKAGE FOR CONGRESS IS BEING WORKED AGGRESSIVELY. WE FORESEE A NORTHRUP GRUMMAN/CECOM SURVEY FOR SUMMER 2006 AS AN INITIAL EFFORT TO FURTHER DEFINE THE PROGRAM, IMPROVE THE STATEMENT OF WORK, AND REDUCE REDUNDANCIES. AS THE JAF COMES TO TERMS WITH DIFFICULTIES ASSOCIATED WITH THE MANAGEMENT, FUNDING AND IMPLEMENTATION OF THE MASSIVE C4ISR PROJECT, THE INTEGRATION OF THE BORDER SECURITY PROGRAM SHOULD ALSO ELIMINATE REDUNDANCY AND MUTUALLY BENEFIT BOTH PROGRAMS. THE JAF WILL LIKELY ASK FOR ADDITIONAL FUNDING FOR THEIR C4ISR INITIATIVE DESPITE RECEIVING AN FMF SUPPLEMENTAL IN 2005 FOR THE C4ISR, TO CONTINUE TO ADDRESS THESE BORDER CONCERNS AND TO INSURE FUTURE INCREASED INTEROPERABILITY.

- (S) PEACE KEEPING OPERATIONS - JORDAN POSSESSES ONE OF THE BEST PEACEKEEPING TRAINING FACILITIES IN THE MIDDLE EAST - THE PEACE OPERATIONS TRAINING CENTER (POTC) IN ZARQA. JORDAN TRAINS ITS PEACEKEEPERS PRIOR TO DEPLOYMENT TO ONE OF THE MANY JORDAN-SUPPORTED UN PEACEKEEPING MISSIONS. JORDAN DEPLOYED A BATTALION TO HAITI IN LATE 2004 AND ADDED A SECOND BATTALION IN SEPTEMBER 2005. IN ADDITION, JORDAN HAS USED THE POTC FACILITY TO TRAIN OVER 1150 U.S. SERVICE MEMBERS IN SITUATIONAL AND CULTURAL AWARENESS PRIOR TO THEIR DEPLOYMENT TO IRAQ. MOREOVER, JORDAN ALSO TRAINS INTERNATIONAL PEACEKEEPERS AND UN STAFFERS AT THE CENTER. JORDAN WOULD LIKE TO EXPAND THE FACILITY TO CREATE A PEACEKEEPING CENTER OF EXCELLENCE (PKCOE) WHERE THEY COULD TEACH PEACEKEEPING, INTERNATIONAL LAW, AND PEACE ENFORCEMENT IN A REALISTIC ENVIRONMENT. THEY ESTIMATE THE COST OF THIS NEW CENTER WOULD BE JUST OVER \$3M. THERE HAS BEEN NO U.S. FUNDING ALLOCATED TO THIS LARGER PROJECT TO DATE. ARMY CENTRAL COMMAND (ARCENT) HAS BEEN THE KEY U.S. AGENCY SUPPORTING THE POTC, AND RECENTLY APPROVED EXERCISE RELATED CONSTRUCTION WORTH \$500K FOR A DUAL USE FACILITY - EXERCISE AND PEACEKEEPING - THAT THE JORDANIANS ARE VIEWING AS A FIRST STAGE TO THE PKCOE. NEARLY ALL EQUIPMENT IN THE CURRENT POTC MAIN BUILDING WAS PURCHASED WITH THE STATE DEPARTMENT'S ENHANCED INTERNATIONAL PEACEKEEPING CAPABILITY (EIPC) PROGRAM FUNDING. THIS EQUIPMENT WILL BE MOVED TO THE NEW FACILITY, AND ADDITIONAL EQUIPMENT WILL ALSO BE PURCHASED WITH EIPC FUNDS. ADDITIONALLY, COM ARCENT WANTS TO SEE A WIDER PARTICIPATION IN THE CULTURAL AWARENESS TRAINING ACROSS SERVICES. HE DIRECTED HIS STAFF TO EXAMINE THE POSSIBILITY OF HAVING AIR FORCE, MARINE AND NAVY PARTICIPATION IN THE NEXT ITERATION OF CULTURAL AWARENESS TRAINING CONDUCTED PERIODICALLY FOR UNITS ROTATING INTO IRAQ.

- (S/NF) DEFENSE INDUSTRIES - JORDAN HAS LONG SOUGHT THE CAPACITY TO SUPPORT ITS OWN DEFENSE EQUIPMENT NEEDS IN ORDER TO ECONOMIZE ON MAINTENANCE, PARTS AND R&D, AND TO DEVELOP INCOME-GENERATING DEFENSE EXPORTS. THIS LONGSTANDING EFFORT HAS NOW BEEN MARRIED TO THE KING ABDULLAH II DESIGN AND DEVELOPMENT BUREAU (KADDB). FROM DESIGNING AND PRODUCING INTERCHANGEABLE BARREL HAND GUNS, TO

DESERT ASSAULT VEHICLES, KADDB HAS WORKED TO LIMIT

JORDAN'S RELIANCE ON FOREIGN ARMS IMPORTS WHILE SEEKING OTHER, PRIMARILY REGIONAL, CUSTOMERS. MOREOVER, THE REBUILD FACILITY ASSOCIATED WITH KADDB OVERHAULS THE ENTIRE JORDANIAN MECHANIZED FLEET, AND HAS THE POTENTIAL TO BECOME A REGIONAL REBUILD FACILITY. AT LEAST ONE MAJOR U.S. DEFENSE COMPANY HAS BEEN VERY SATISFIED WITH THE APTITUDE, WORK ETHIC AND GENERAL PERFORMANCE OF JORDANIAN MECHANICS AND TECHNICIANS PERFORMING REFURBISHMENT ON U.S. EQUIPMENT IN JORDAN. REPLICATING THIS VERY POSITIVE EXPERIENCE FOR OTHER U.S. DEFENSE REFURBISHMENT IN THEATER MERITS CAREFUL CONSIDERATION, COULD PROVIDE THE U.S. MILITARY NEW FLEXIBILITY, AND WOULD BE WARMLY WELCOMED BY THE GOVERNMENT OF JORDAN AND ITS YOUNG DEFENSE INDUSTRIAL ESTABLISHMENT. JORDAN IS ALSO INTERESTED IN DRAWING POTENTIAL BUSINESS FROM OTHER COUNTRIES FOR AIRCRAFT MAINTENANCE AND REFURBISHMENT. JORDAN HAS DEVELOPED A SUBSTANTIAL CAPABILITY FOR C-130 MAINTENANCE AT THE JORDAN AEROSPACE SYSTEMS COMPANY (JAC). JAC IS ATTEMPTING TO INCREASE ITS CLIENT BASE AS WELL AS ITS CAPABILITIES FOR OTHER AIRCRAFT MODELS. AS WITH ALL THEIR INTERNATIONAL ARMS TRANSFER CONSIDERATIONS LATELY, THE RJAF AND JAF HAVE BEEN CAREFUL TO CONSULT WITH MAP JORDAN REGARDING U.S. OFFICIAL POSITION ON PROPOSED TRANSFERS. THEY WILL SEEK OUR HELP AND COOPERATION TO DEVELOP A VIABLE CAPABILITY TO SERVICE INTERNATIONAL CUSTOMERS, REGARDING SALE, GIFTING, OR MAINTENANCE OF MILITARY EQUIPMENT, AS WELL AS TRAINING FOREIGN MILITARIES.

- (C) STATE PARTNERSHIP PROGRAM - THE JAF HAS BEEN PARTNERED WITH THE COLORADO NATIONAL GUARD IN THE FIRST STATE PARTNERSHIP PROGRAM IN THE MIDDLE EAST. THE PROGRAM BEGAN IN 2004 AND HAS INVOLVED MAINLY SMALL LEVEL EXCHANGES OF MILITARY PERSONNEL FOR ORIENTATION AND MILITARY SUBJECT MATTER INFORMATION CONSULTATIONS. WE EXPECT THIS PROGRAM TO EXPAND IN THE COMING YEARS TO MORE ACTIVE MILITARY TO MILITARY EVENTS, AS WELL AS MORE CIVIL TO MILITARY AND CIVIL TO CIVIL ACTIVITIES. ALREADY AN ACKNOWLEDGED SUCCESS FOR THE MILITARY, THIS PROGRAM HAS GREAT POTENTIAL TO BRING BENEFITS IN MULTIPLE ARENAS BOTH FOR JORDAN AND FOR COLORADO. WE SHOULD MAKE EVERY EFFORT DURING THE COLORADO PORTION OF THIS VISIT TO HIGHLIGHT POTENTIAL EXCHANGE OPPORTUNITIES TO THE CHOD.

- (S) INTELLIGENCE COOPERATION - THE LEVEL AND EXTENT OF INTELLIGENCE COOPERATION WITH THE JORDANIANS IS VERY HIGH. THEY HAVE PROVIDED PROACTIVE AND VALUABLE SUPPORT IN TERMS OF FORCE PROTECTION ISSUES FOR U.S. PERSONNEL AND GENERAL SUPPORT IN THE GWOT. THEY HAVE ALSO ACTIVELY SUPPORTED SPECIFIC REQUESTS FOR ASSISTANCE AND INFORMATION.

- (S) FIELD HOSPITALS AND REIMBURSEMENT - IN ADDITION TO SUPPORTING COALITION FORCE OPERATIONS IN IRAQ WITH THE CONTINUING DEPLOYMENT OF A FIELD HOSPITAL, A JORDANIAN MILITARY HOSPITAL CONTINUES TO OPERATE IN AFGHANISTAN. JORDAN IS ALSO PROVIDING FIELD HOSPITALS OR MEDICAL TEAMS TO VARIOUS UNITED NATIONS MISSIONS INCLUDING IN THE WEST BANK, ERITREA, SIERRA LEONE, IVORY COAST, SUDAN AND LIBERIA. IN SUPPORT OF EARTHQUAKE RECOVERY TO PAKISTAN, THE GOJ SENT MEDICAL AID, INCLUDING A FIELD HOSPITAL. JORDAN ALSO OFFERED VARIOUS HUMANITARIAN SUPPLIES TO PAKISTAN, WHICH WERE DELIVERED USING U.S. MILAIR. SEVERAL COALITION SUPPORT FUNDING REIMBURSEMENTS, INCLUDING MOST OF THE HOSPITAL CLAIMS ARE CURRENTLY UNDER REVIEW BY OUSD(C). BECAUSE JAF FINANCES ARE SO TIGHT, THEY ARE ADAMANT IN THEIR CONTINUED ADVOCACY FOR FULL REIMBURSEMENT OF THEIR UNPAID COALITION SUPPORT FUNDING CLAIMS WHICH APPROACH \$200M. COALITION SUPPORT FUND (CSF) IS USED TO REIMBURSE JORDAN AND OTHER KEY COOPERATING NATIONS FOR LOGISTICAL AND MILITARY CONTRIBUTIONS IN SUPPORT OF US MILITARY OPERATIONS IN CONNECTION WITH THE GLOBAL WAR ON TERRORISM. FOR THE FY06 SUPPLEMENTAL, CSF HAS BEEN CONTENTIOUS SINCE THE SENATE ONLY FUNDED \$740M OF THE \$1.5B REQUESTED IN ITS VERSION OF THE BILL. AS A COMPARISON,

IN FY05 THERE WAS \$1.22B FOR CSF IN THE SUPPLEMENTAL. THIS FUNDING STREAM HAS BEEN VERY IMPORTANT TO JORDAN AS WELL AS ANOTHER SOLID INDICATOR OF AMERICA'S SUPPORT FOR JORDAN AND ADDED RECOGNITION FOR ITS CONTINUING EFFORTS

IN LINE WITH REGIONAL U.S. POLICIES. DELIVERING ANY NEW CSF FUNDS TO GEN SARAYREH DURING THIS VISIT WOULD BE HIGHLY SIGNIFICANT AND APPRECIATED BY THE CHOD. WE UNDERSTAND THEIR HOSPITAL CLAIM WILL BE MADE ON OR ABOUT 12 JUNE WITH THE BORDER OPERATIONS PAYMENT (\$90M) WILL FOLLOW SHORTLY THEREAFTER.

- (S/NF) MILITARY EXERCISES - THE U.S. AND JORDAN CURRENTLY CONDUCT EIGHT BILATERAL AND MULTILATERAL EXERCISES IN JORDAN AND THE JORDANIANS PARTICIPATE IN FOUR MORE FOR A TOTAL OF TWELVE EACH YEAR. ADDITIONALLY, THERE ARE OPPORTUNITY EVENTS WHICH OCCUR SUCH AS JOINT COMBINED EXCHANGE TRAINING (JCET) EVENTS AND OTHER TYPES OF COOPERATIVE ACTIVITIES. THIS IS THE MOST ACTIVE EXERCISE SCHEDULE IN THE CENTCOM AOR. CENTAF USED THEIR EAGER TIGER EXERCISE TO PARTICIPATE IN THE JORDANIAN FALCON AIR MEET (FAM) IN MAY 2006. THE FALCON MEET EXERCISE WAS UNIQUE AS AN INTERNATIONAL F-16 ONLY AIR AND GROUND COMPETITION. IT WAS AN ESPECIALLY BOLD INITIATIVE IN THIS REGION WHERE INTERNATIONAL AND CULTURAL SENSITIVITIES OFTEN OVERRIDE PRAGMATIC BENEFITS OF RIGOROUS COMPETITION. THE EVENTS AND ARRANGEMENTS WERE THEREFORE DESIGNED TO BE RELATIVELY SIMPLE COMPARED TO A USAF WILLIAM TELL OR GUNSMOKE EVENT, BUT COULD HELP PAVE THE WAY FOR MORE ROBUST AND EFFECTIVE INTER-ARAB AIR FORCE COOPERATION. ONE OF THE LATEST DEVELOPMENTS FOR EXERCISES IS THE ADVENT OF AN AIR FORCE SPECIAL OPERATIONS JCET TO BE CONDUCTED 15 AUG TO 15 SEP 06. THE AFSOC CONTINGENT PLANS TO EXAMINE A VARIETY OF ROYAL JORDANIAN AIR FORCE OPERATIONS AND SECURITY PROCEDURES AND WILL ATTEMPT TO STRENGTHEN THEIR OVERALL OPERATIONAL CAPABILITY. OPPORTUNITY EVENTS LIKE THIS PROVIDE A BIG IMPACT WHEN ADDED TO THE VARIETY OF EXERCISES ALREADY BEING CONDUCTED. GENERAL SARAYREH CONTINUES TO SEEK THE ADDITION OF ANOTHER "MINI BRIGHT STAR" EXERCISE WITH A CT FOCUS. IT IS UNLIKELY THE JORDANIANS COULD ADEQUATELY SUPPORT AN ADDITIONAL EXERCISE. HOWEVER, WE ARE CURRENTLY PLANNING TO FOCUS THE AUGUST 2006 EARLY VICTOR SOF EXERCISE ON CT, AND THE SOCCENT COMMANDER IS DEVELOPING THE CONCEPT TO CREATE MULTILATERAL FORCE TRACKING ASPECTS OF ONGOING SOF OPERATIONS INTO THE EXERCISE. NAVCENT WILL NOT CONDUCT INFINITE ACCLAIM (NAV AIR EXERCISE) DUE TO FORCE AVAILABILITY; HOWEVER, INFINITE RESPONSE (EOD DIVEX) AND INFINITE SHADOW (SURFACE EXERCISE) ARE SCHEDULED FOR SEPTEMBER 06. INFINITE MOONLIGHT (MEU EX) IS SCHEDULED FOR JULY 06 EXECUTION. HOWEVER, OPERATIONAL CONSIDERATIONS FOR THE MEU'S DEPLOYMENT MAY FORCE THE CANCELLATION OF THIS EXERCISE. IM IS THE LARGEST EXERCISE IN JORDAN AND THE ONLY LAND FORCES FIELD TRAINING EXERCISE. THE GOJ UNDERSTANDS REPERCUSSIONS OF OPERATIONAL COMMITMENTS. HOWEVER, SHOULD IT BE CANCELLED, THIS WOULD BE THE THIRD CANCELLATION IN THE LAST FOUR YEARS (IM WAS CONDUCTED IN 2002 AND 2005) AND WOULD SEND THE WRONG MESSAGE TO JORDAN. SHOULD IM BE OFFICIALLY CANCELLED PRIOR TO THIS VISIT, U.S. REASSURANCE THAT IT IS NOT INDICATIVE OF U.S.-JO RELATIONSHIP IS APPROPRIATE. ARCENT WILL EXECUTE EAGER LIGHT (SIMULATION/TOC EX) IN JULY 06 AS WELL. ARCENT AND SOCCENT ARE PRESSING A COMBINED ARMS APPROACH WITH THE INTEGRATION OF JORDANIAN SOF INTO A CONVENTIONAL SIMULATION/ TACTICAL OPERATIONS CENTER EXERCISE. THE SOF FORCES PARTICIPATING IN ARCENT'S EAGER LIGHT EXERCISE ARE EXPECTED TO TAKE WHAT THEY LEARNED (MILITARY DECISION MAKING PROCESS AND INTEL LIGENCE PREPARATION OF THE BATTLEFIELD) AND USE THAT KNOWLEDGE IN THE SOCCENT EXERCISE EARLY VICTOR IN AUGUST 06. GETTING THIS TYPE OF INTEGRATION TO OCCUR HAS BEEN DIFFICULT AND THE U.S. PLANNERS HAVE ADEPTLY SHAPED THE ISSUE WITH LITTLE ROOM FOR JORDANIAN NON-COMPLIANCE.

(S) GEN SARAYREH RECENTLY CONDUCTED CONSULTATIONS WITH THE LEBANESE ARMED FORCES CHOD TO DISCUSS JORDANIAN ASSISTANCE TO THE LAF. DISCUSSIONS ON THE RESULTS OF THESE CONSULTATIONS WILL HELP U.S. EMBASSY AMMAN ASSIST THE JAF WITH MOVING FORWARD WITH THIS INITIATIVE.

18. (S) OUR MILITARY-TO-MILITARY RELATIONSHIP AND ACCESS REMAIN EXCELLENT. THE JAF WILL CONTINUE TO LEVERAGE THIS RELATIONSHIP TO GAIN ADDITIONAL RESOURCES.

WE FEEL THEIR CURRENT CONTRIBUTIONS TO STRATEGIC REGIONAL GOALS MERIT THE SIGNIFICANT ASSISTANCE THEY ARE RECEIVING. WE CONTINUE TO ADVISE THE JAF THAT THEIR EXPECTATIONS OF INCREASED MILITARY ASSISTANCE ARE INCONSISTENT WITH U.S. BUDGET REALITIES. ADDITIONALLY, WE ARE FORCING THE JAF TO BE REALISTIC IN BALANCING ITS FIVE YEAR PLAN BY ELIMINATING PREVIOUSLY PLANNED PROJECTS IN ORDER TO FUND DESIRED NEW INITIATIVES. THE GOJ IS STANDING SOLIDLY BESIDE THE USG IN ITS REGIONAL EFFORTS. IT HAS BEEN POLITICALLY DIFFICULT FOR THEM TO MAINTAIN THIS SUPPORT, AND JORDAN HAS NOW PAID DEARLY ON ITS OWN SOIL.

19. (S) JORDAN'S LEADERSHIP SINCERELY SUPPORTS U.S. REGIONAL EFFORTS AND THE WAR ON TERRORISM. GENERAL SARAYREH WILL AFFIRM JORDAN'S COMMITMENT TO OUR ONGOING PARTNERSHIP AND WILL THANK YOU FOR AMERICA'S SUPPORT TO JORDAN.

HALE
HALE